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# FOIA MARKER

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**Record Group:** Bush Presidential Records  
**Office:** Records Management, White House Office of (WHORM)  
**Series:** Subject File - C.F.  
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**WHORM Category Code:** FO003-02  
**WHORM Category Name:** Mutual Security

**Document Number:** 172807SS  
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PY

C. F.

THE WHITE HOUSE  
WASHINGTON

172 80755  
FB003-02

September 7, 1990

Presidential Determination  
No. 90-39

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination Pursuant to Section 2(c)(1) of  
the Migration and Refugee Assistance Act of  
1962, as Amended

Pursuant to section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that \$10,000,000 be made available from the United States Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the Persian Gulf. Of this \$10,000,000, \$7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries, and \$2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this determination and the obligation of funds under this authority, and to publish this determination in the Federal Register.

*C. T. Bush*

ORIGINAL TO NSC/S (BRIAN MERCHANT): 9/7/90 (5:30P)

ANNOUNCED ON AF1 ON 9/7/90 (SOMETIME AFTER 8:00PM), EN ROUTE TO HELSINKI, FINLAND, IN THE FORM OF A STATEMENT BY THE PRESS SECRETARY.

NOTED  
*duy*

THE WHITE HOUSE  
WASHINGTON

7104

September 7, 1990

90 SEP 7 P4:24

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK *lus/ra*

FROM: BRENT SCOWCROFT *B*

SUBJECT: Presidential Determination to Provide Funds  
for Urgent Refugee Needs Due to the Persian  
Gulf Crisis

THE PRESIDENT HAS SEEN

Purpose

To authorize a drawdown of \$10 million from the Emergency Refugee and Migration Assistance Fund (the ERMA Fund) to respond to unforeseen, urgent assistance needs of refugees and displaced persons affected by the Persian Gulf crisis.

Background

The Department of State has requested (Tab C) urgent approval of an ERMA drawdown to provide contributions to emergency relief operations, primarily in Jordan and Turkey as follows:

-- \$7,500,000 to the International Organization for Migration (IOM) to be used to transport displaced persons stranded in Jordan and throughout the region to their home countries

-- \$2,500,000 to other international and private voluntary organizations working in the region to meet the urgent relief needs of those fleeing Iraq and Kuwait.

State, AID, and OMB concur in this proposed action.

RECOMMENDATION

That you approve the drawdown by signing the Presidential Determination at Tab A.

Attachments

Tab A Presidential Determination to Provide Funds for  
Urgent Refugee Needs  
Tab B Justification for the Presidential Determination  
Tab C State Department Memorandum

cc: Vice President  
Chief of Staff

THE WHITE HOUSE

WASHINGTON

September 7, 1990

Presidential Determination  
No. 90-39

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination Pursuant to Section 2(c)(1) of  
the Migration and Refugee Assistance Act of  
1962, as Amended

Pursuant to section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that \$10,000,000 be made available from the United States Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the Persian Gulf. Of this \$10,000,000, \$7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries, and \$2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this determination and the obligation of funds under this authority, and to publish this determination in the Federal Register.



JUSTIFICATION FOR PRESIDENTIAL DETERMINATION AUTHORIZING  
THE USE OF UP TO \$10,000,000 OF FUNDS FROM THE  
UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

Under Section 2 (c)(1) of the Migration and Refugee Assistance Act of 1962, as amended (the Act), 22 U.S.C. 2601 (c)(1), the President may authorize the furnishing of assistance from the United States Emergency Refugee and Migration Assistance Fund (the Fund) to meet "unexpected urgent refugee and migration needs" whenever he determines it is "important to the national interest" to do so.

The current crisis in the Gulf has created an urgent requirement for international assistance. The number of displaced persons and the suddenness with which they have fled have imposed extreme pressures on the Government of Jordan and throughout the region. A drawdown from the Fund in the amount of \$10,000,000 is required to respond to these urgent needs as follows.

International Organization for Migration (IOM) \$7,500,000

The influx of displaced persons into Jordan continues at a rate of 10,000-15,000 daily, further encumbering current relief efforts. The numbers of displaced persons of all nationalities fleeing Iraq and Kuwait could exceed 500,000. Transportation of the displaced is critical to ameliorating the emergency situation. The International Organization for Migration is arranging for the transport of the displaced to their home countries. IOM repatriation efforts will concentrate on those 100,000 individuals stranded at Iraq's borders with Jordan and Turkey, whose own countries need assistance in arranging their transportation home, but assistance may also be provided as necessary to displaced persons in other countries. Total cost of this initial repatriation effort is estimated at \$47,000,000, with over half to be provided by the receiving countries and from other sources.

Other International and Private Organization Relief Efforts  
\$2,500,000:

The United Nations Disaster Relief Organization (UNDRO) has been designated to coordinate the international relief effort in the Gulf region. International organizations participating in the effort to provide food, shelter, medical supplies, and health, water, and sanitation services include UNDP, UNICEF, and WFP among the UN agencies, and the ICRC and LICROSS. Private voluntary organizations also are involved in the relief effort.

Preliminary appeals have been issued by the various organizations. These funds will be used to provide U.S. contributions in response to those appeals as required.

DEPARTMENT OF STATE  
WASHINGTON

September 7, 1990

MEMORANDUM FOR THE PRESIDENT

FROM: Robert M. Kimmitt, Acting R.M.K.

SUBJECT: Presidential Determination to Provide Funds for Urgent Refugee Needs pursuant to the Migration and Refugee Assistance Act of 1962, as amended.

This memorandum recommends that you approve the drawdown of \$10,000,000 from the Emergency Refugee and Migration Assistance Fund (the Fund) to respond to the unforeseen and urgent assistance needs of refugees and displaced persons affected by the crisis in the Gulf. Funding in the amount of \$5,000,000 has already been provided from the Migration and Refugee Assistance Account (MRA) to respond to the most immediate needs by diverting funds intended for other purposes. There is no possibility of responding to any additional emergency needs through the MRA appropriation. The United States has also committed 25,000 metric tons of food valued at \$13 million.

There is currently \$24,529,000 available in the Fund, upon which you may draw to meet "unexpected urgent refugee and migration needs" whenever you determine that it is "important to the national interest" to do so. I recommend that you authorize assistance from the Fund for the unforeseen needs described below, which are explained more fully in the Presidential Statement of Justification at Tab 2.

A drawdown of \$10,000,000 from the Fund would provide U.S. contributions for emergency relief efforts as follows: \$7,500,000 to the International Organization for Migration (IOM) to be used to transport displaced persons stranded in Jordan and throughout the region to their home countries, and \$2,500,000 to other international and private voluntary organizations working in the region to meet the urgent relief needs.

Recommendation:

That you sign the attached Presidential Determination (Tab 1), and in so doing also approve the attached Statement of Justification (Tab 2).



THE WHITE HOUSE  
WASHINGTON

P.D. #  
90-39

Presidential Determination  
No. \_\_\_\_\_

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination Pursuant to Section 2(c)(1) of  
the Migration and Refugee Assistance Act of  
1962, as Amended

Pursuant to section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that \$10,000,000 be made available from the United States Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the Persian Gulf. Of this \$10,000,000, \$7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries, and \$2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this determination and the obligation of funds under this authority, and to publish this determination in the Federal Register.



MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination pursuant to Section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended.

Pursuant to Section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that \$10,000,000 be made available from the U.S. Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the PERSIAN Gulf. Of this \$10,000,000, \$7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries and \$2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this Determination and the obligation of funds under this authority, AND TO PUBLISH THIS DETERMINATION IN THE FEDERAL REGISTER.

~~This Determination shall be published in the Federal Register.~~

~~YOU ARE AUTHORIZED AND DIRECTED TO PUBLISH THIS DETERMINATION IN THE F.R. AND TO INFORM THE APPROPRIATE COMMITTEES OF THIS DETERMINATION AND THE OBLIGATION OF FUNDS UNDER THIS AUTHORITY.~~

REC'D FROM DAN LEVIN: 9/7/90 (1:05 PM)  
TBA, per Dan Levin.

all  
rec'd  
1/10/91

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination pursuant to Section 2(c)(1) of the  
Migration and Refugee Assistance Act of 1962, as  
amended.

Pursuant to Section 2 (c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that \$10,000,000 be made available from the U.S. Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the PERSIAN Gulf. Of this \$10,000,000, \$7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries, and \$2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

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REC'D FROM DAN LEVIN: 8/7/90 (1:05 PM)  
TBA, per Dan Levin.

THE WHITE HOUSE  
WASHINGTON

Presidential Determination  
No. \_\_\_\_\_

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination Pursuant to Section 2(c)(1) of the  
Migration and Refugee Assistance Act of 1962, as  
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You are directed to inform the appropriate committees of the Congress of this Determination and the obligation of funds under this authority, and to publish this Determination in the Federal Register.

NSC - NOT  
USED

Dan Levin has changed  
all Clark's changes.

THE WHITE HOUSE  
WASHINGTON

7104

September 7, 1990  
SEP 7 P4

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM: BRENT SCOWCROFT

SUBJECT: Presidential Determination to Provide Funds  
for Urgent Refugee Needs Due to the Persian  
Gulf Crisis

Purpose

To authorize a drawdown of \$10 million from the Emergency Refugee and Migration Assistance Fund (the ERMA Fund) to respond to unforeseen, urgent assistance needs of refugees and displaced persons affected by the Persian Gulf crisis.

Background

The Department of State has requested (Tab C) urgent approval of an ERMA drawdown to provide contributions to emergency relief operations, primarily in Jordan and Turkey as follows:

-- \$7,500,000 to the International Organization for Migration (IOM) to be used to transport displaced persons stranded in Jordan and throughout the region to their home countries

-- \$2,500,000 to other international and private voluntary organizations working in the region to meet the urgent relief needs of those fleeing Iraq and Kuwait.

State, AID, and OMB concur in this proposed action.

RECOMMENDATION

That you approve the drawdown by signing the Presidential Determination at Tab A.

Attachments

Tab A Presidential Determination to Provide Funds for  
Urgent Refugee Needs  
Tab B Justification for the Presidential Determination  
Tab C State Department Memorandum

cc: Vice President  
Chief of Staff

TAB A

THE WHITE HOUSE  
WASHINGTON

Presidential Determination  
No. \_\_\_\_\_

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination Pursuant to Section 2(c)(1) of the  
Migration and Refugee Assistance Act of 1962, as  
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JUSTIFICATION FOR PRESIDENTIAL DETERMINATION AUTHORIZING  
THE USE OF UP TO \$10,000,000 OF FUNDS FROM THE  
UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

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The current crisis in the Gulf has created an urgent requirement for international assistance. The number of displaced persons and the suddenness with which they have fled have imposed extreme pressures on the Government of Jordan and throughout the region. A drawdown from the Fund in the amount of \$10,000,000 is required to respond to these urgent needs as follows.

International Organization for Migration (IOM) \$7,500,000

The influx of displaced persons into Jordan continues at a rate of 10,000-15,000 daily, further encumbering current relief efforts. The numbers of displaced persons of all nationalities fleeing Iraq and Kuwait could exceed 500,000. Transportation of the displaced is critical to ameliorating the emergency situation. The International Organization for Migration is arranging for the transport of the displaced to their home countries. IOM repatriation efforts will concentrate on those 100,000 individuals stranded at Iraq's borders with Jordan and Turkey, whose own countries need assistance in arranging their transportation home, but assistance may also be provided as necessary to displaced persons in other countries. Total cost of this initial repatriation effort is estimated at \$47,000,000, with over half to be provided by the receiving countries and from other sources.

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The United Nations Disaster Relief Organization (UNDRO) has been designated to coordinate the international relief effort in the Gulf region. International organizations participating in the effort to provide food, shelter, medical supplies, and health, water, and sanitation services include UNDP, UNICEF, and WFP among the UN agencies, and the ICRC and LICROSS. Private voluntary organizations also are involved in the relief effort.

Preliminary appeals have been issued by the various organizations. These funds will be used to provide U.S. contributions in response to those appeals as required.





DEPARTMENT OF STATE  
WASHINGTON

September 7, 1990

## MEMORANDUM FOR THE PRESIDENT

FROM: Robert M. Kimmitt, Acting R.M.K.

SUBJECT: Presidential Determination to Provide Funds for Urgent Refugee Needs pursuant to the Migration and Refugee Assistance Act of 1962, as amended.

This memorandum recommends that you approve the drawdown of \$10,000,000 from the Emergency Refugee and Migration Assistance Fund (the Fund) to respond to the unforeseen and urgent assistance needs of refugees and displaced persons affected by the crisis in the Gulf. Funding in the amount of \$5,000,000 has already been provided from the Migration and Refugee Assistance Account (MRA) to respond to the most immediate needs by diverting funds intended for other purposes. There is no possibility of responding to any additional emergency needs through the MRA appropriation. The United States has also committed 25,000 metric tons of food valued at \$13 million.

There is currently \$24,529,000 available in the Fund, upon which you may draw to meet "unexpected urgent refugee and migration needs" whenever you determine that it is "important to the national interest" to do so. I recommend that you authorize assistance from the Fund for the unforeseen needs described below, which are explained more fully in the Presidential Statement of Justification at Tab 2.

A drawdown of \$10,000,000 from the Fund would provide U.S. contributions for emergency relief efforts as follows: \$7,500,000 to the International Organization for Migration (IOM) to be used to transport displaced persons stranded in Jordan and throughout the region to their home countries, and \$2,500,000 to other international and private voluntary organizations working in the region to meet the urgent relief needs.

Recommendation:

That you sign the attached Presidential Determination (Tab 1), and in so doing also approve the attached Statement of Justification (Tab 2).

NATIONAL SECURITY COUNCIL  
DISTRIBUTION RECORD

LOG 9007104  
DATE 07 SEP 90

SUBJECT: PD 90-39 MIGRATION & REFUGEE ASSISTANCE TO PERSIAN GULF REFUGEES  
DOCUMENT CLASSIFICATION: UNCLASSIFIED

EXTERNAL DISTRIBUTION:	DATE	TIME	SIGNATURE
BAKER, J DEPARTMENT OF STATE VIA EXECUTIVE SECRETARY ROOM 7224 2201 C STREET, NW WASHINGTON, DC 20520	_____	_____	_____ COPY: <u>ORIGINAL</u>
ROY, J DEPARTMENT OF STATE ROOM 7224, MAIN STATE 2201 C STREET, NW WASHINGTON, DC 20520	_____	_____	_____ COPY: <u>2</u>
MEIN, D AGENCY FOR INTL DEVELOPMENT ROOM 5945, NEW STATE 2201 C STREET, NW WASHINGTON, DC 20523	_____	_____	_____ COPY: <u>2</u>
DUSAULT, P OFFICE OF MANAGEMENT & BUDGET INTL SECURITY AFFAIRS ROOM 8201 NEOB	_____	_____	_____ COPY: <u>2</u>
GEISLER, R WH EXECUTIVE CLERK ROOM 5 OEOB	_____	_____	_____ COPY: <u>2</u>

THE WHITE HOUSE  
Office of the Press Secretary

For Immediate Release

September 7, 1990

September 7, 1990

Presidential Determination  
No. 90-39

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination Pursuant to Section 2(c)(1) of  
the Migration and Refugee Assistance Act of  
1962, as Amended

Pursuant to section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that \$10,000,000 be made available from the United States Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the Persian Gulf. Of this \$10,000,000, \$7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries, and \$2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this determination and the obligation of funds under this authority, and to publish this determination in the Federal Register.

GEORGE BUSH

# # #

THE WHITE HOUSE

Office of the Press Secretary  
(Aboard Air Force One En Route Helsinki)

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For Immediate Release

September 7, 1990

STATEMENT BY THE PRESS SECRETARY

The plight of innocent people turned refugees by the current situation in Iraq and especially Kuwait, caused by the Iraqi invasion and occupation of Kuwait; demands immediate and effective international response. The President has, therefore, authorized the use of \$10 million from the Emergency and Migration Assistance fund for emergency assistance to the tens of thousands of people fleeing Iraq and Kuwait who are in Jordan and Turkey. This authorization brings total U.S. assistance for this humanitarian purpose to \$28 million.

The \$10 million approved today by the President will go for food, water and shelter and for transporting persons back to their countries of origin. Earlier U.S. help consisted of \$13 million in food assistance and \$5 million for tents, water, and other emergency items.

We are pleased to note that other governments are also contributing to this urgently needed relief effort. In particular, Saudi Arabia, many countries of Europe, and Japan are providing generous levels of assistance. Secretaries Baker and Brady are urging potential donor governments to provide transportation and additional humanitarian aid. We call upon governments, and especially those whose citizens are among the refugees, to make available transportation that would facilitate their rapid return home. We are also working closely with the United Nations and private voluntary organizations in the United States to ensure that the services and supplies required by the refugees are provided as quickly as is possible.

# # #

OFFICE OF THE EXECUTIVE CLERK  
TRACKING SHEET FOR PRESIDENTIAL DOCUMENTS

TITLE: EMERGENCY FUNDS FOR REFUGEES IN JORDAN AND OTHER AREAS OF THE REGION DUE TO THE PERSIAN GULF CRISIS

TYPE DOCUMENT:

PROCLAMATION

LETTER(S)

EXECUTIVE ORDER

MESSAGE TO THE CONGRESS/SENATE

MEMORANDUM

STATEMENT BY THE PRESIDENT

DECISION MEMORANDUM

SIGNING STATEMENT

(P) DETERMINATION

TREATY

OTHER: \_\_\_\_\_

RECEIVED: (Advance: 9/7/90 Time: 1:05 a.m./(p.m.)) *FR DAN LEVIO*  
In final: 9/7/90 Time: 4:35 a.m./(p.m.)

SENT TO CORRESPONDENCE FOR TYPING IN FINAL:

(Advance: 9/7/90 Time: 1:20 a.m./(p.m.)) *HOLD*  
In final: 1/ /90 Time: \_\_\_\_\_ a.m./p.m.

TO JAMES W. CICCONE'S OFFICE:

(For staffing: 1/ /90 Time: \_\_\_\_\_ a.m./p.m.)  
In final: 9/7/90 Time: 4:40 a.m./(p.m.)

INFO, INCLUDING STENCIL, TO ~~PRESS OFFICE~~: *JIM CICCONE*

Date: 9/7/90 Time: 5:25 a.m./(p.m.) \*  
POSTED: 9/7/90 Time: \_\_\_\_\_ a.m./(p.m.) *ON AF1 EU  
ROUTE TO  
HELSINKI, FINLAND*

NOTIFICATIONS:

N/A  
(Person/time)

Each time a message, report, etc., is xmitted to the Congress, call OLA -- x2230.

DIANA DUFFY 5:35p  
(Person/time)

NSC, when appropriate -- Brenda Hilliard;  
Ex. Sec's. Office -- x6534.

NICK ROSTOW Aug 5:36p  
(Person/time)

DAN LEVIO, NSC, 3854  
(Other)

\_\_\_\_\_  
(Person/time)

\_\_\_\_\_  
(Other)

OTHER INFORMATION:

*ORIGINAL P.D. TO NSC/S, BRIAN MERCHANT,  
ON 9/7/90, AT 5:30PM*

*\* P.D. text NOT RELEASED - IT WAS A STATEMENT BY THE PRESS SEC.*