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WHORM Category Code: FO003-02
WHORM Category Name: Mutual Security

Document Number: 172807SS
Alpha File Name:
MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination Pursuant to Section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as Amended

Pursuant to section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that $10,000,000 be made available from the United States Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the Persian Gulf. Of this $10,000,000, $7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries, and $2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this determination and the obligation of funds under this authority, and to publish this determination in the Federal Register.

Original to NSC/S (Brian Merchant): 9/7/90 (5:30p)
Announced on AF1 on 9/7/90 (sometime after 8:00pm), en route to Helsinki, Finland, in the form of a statement by the Press Secretary.
ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM: BRENT SCOWCROFT

SUBJECT: Presidential Determination to Provide Funds for Urgent Refugee Needs Due to the Persian Gulf Crisis

Purpose

To authorize a drawdown of $10 million from the Emergency Refugee and Migration Assistance Fund (the ERMA Fund) to respond to unforeseen, urgent assistance needs of refugees and displaced persons affected by the Persian Gulf crisis.

Background

The Department of State has requested (Tab C) urgent approval of an ERMA drawdown to provide contributions to emergency relief operations, primarily in Jordan and Turkey as follows:

-- $7,500,000 to the International Organization for Migration (IOM) to be used to transport displaced persons stranded in Jordan and throughout the region to their home countries

-- $2,500,000 to other international and private voluntary organizations working in the region to meet the urgent relief needs of those fleeing Iraq and Kuwait.

State, AID, and OMB concur in this proposed action.

RECOMMENDATION

That you approve the drawdown by signing the Presidential Determination at Tab A.

Attachments

Tab A Presidential Determination to Provide Funds for Urgent Refugee Needs
Tab B Justification for the Presidential Determination
Tab C State Department Memorandum

CC: Vice President
Chief of Staff
THE WHITE HOUSE
WASHINGTON

September 7, 1990

Presidential Determination
No. 90-39

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination Pursuant to Section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as Amended

Pursuant to section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that $10,000,000 be made available from the United States Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the Persian Gulf. Of this $10,000,000, $7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries, and $2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this determination and the obligation of funds under this authority, and to publish this determination in the Federal Register.

[Signature]
JUSTIFICATION FOR PRESIDENTIAL DETERMINATION AUTHORIZING
THE USE OF UP TO $10,000,000 OF FUNDS FROM THE
UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

Under Section 2 (c)(1) of the Migration and Refugee Assistance Act of 1962, as amended (the Act), 22 U.S.C. 2601 (c)(1), the President may authorize the furnishing of assistance from the United States Emergency Refugee and Migration Assistance Fund (the Fund) to meet "unexpected urgent refugee and migration needs" whenever he determines it is "important to the national interest" to do so.

The current crisis in the Gulf has created an urgent requirement for international assistance. The number of displaced persons and the suddenness with which they have fled have imposed extreme pressures on the Government of Jordan and throughout the region. A drawdown from the Fund in the amount of $10,000,000 is required to respond to these urgent needs as follows.

International Organization for Migration (IOM) $7,500,000

The influx of displaced persons into Jordan continues at a rate of 10,000-15,000 daily, further encumbering current relief efforts. The numbers of displaced persons of all nationalities fleeing Iraq and Kuwait could exceed 500,000. Transportation of the displaced is critical to ameliorating the emergency situation. The International Organization for Migration is arranging for the transport of the displaced to their home countries. IOM repatriation efforts will concentrate on those 100,000 individuals stranded at Iraq's borders with Jordan and Turkey, whose own countries need assistance in arranging their transportation home, but assistance may also be provided as necessary to displaced persons in other countries. Total cost of this initial repatriation effort is estimated at $47,000,000, with over half to be provided by the receiving countries and from other sources.

Other International and Private Organization Relief Efforts $2,500,000:

The United Nations Disaster Relief Organization (UNDRO) has been designated to coordinate the international relief effort in the Gulf region. International organizations participating in the effort to provide food, shelter, medical supplies, and health, water, and sanitation services include UNDP, UNICEF, and WFP among the UN agencies, and the ICRC and LICRROSS. Private voluntary organizations also are involved in the relief effort.

Preliminary appeals have been issued by the various organizations. These funds will be used to provide U.S. contributions in response to those appeals as required.
MEMORANDUM FOR THE PRESIDENT

FROM: Robert M. Kimmitt, Acting R.M.K.

SUBJECT: Presidential Determination to Provide Funds for Urgent Refugee Needs pursuant to the Migration and Refugee Assistance Act of 1962, as amended.

This memorandum recommends that you approve the drawdown of $10,000,000 from the Emergency Refugee and Migration Assistance Fund (the Fund) to respond to the unforeseen and urgent assistance needs of refugees and displaced persons affected by the crisis in the Gulf. Funding in the amount of $5,000,000 has already been provided from the Migration and Refugee Assistance Account (MRA) to respond to the most immediate needs by diverting funds intended for other purposes. There is no possibility of responding to any additional emergency needs through the MRA appropriation. The United States has also committed 25,000 metric tons of food valued at $13 million.

There is currently $24,529,000 available in the Fund, upon which you may draw to meet "unexpected urgent refugee and migration needs" whenever you determine that it is "important to the national interest" to do so. I recommend that you authorize assistance from the Fund for the unforeseen needs described below, which are explained more fully in the Presidential Statement of Justification at Tab 2.

A drawdown of $10,000,000 from the Fund would provide U.S. contributions for emergency relief efforts as follows: $7,500,000 to the International Organization for Migration (IOM) to be used to transport displaced persons stranded in Jordan and throughout the region to their home countries, and $2,500,000 to other international and private voluntary organizations working in the region to meet the urgent relief needs.

Recommendation:

That you sign the attached Presidential Determination (Tab 1), and in so doing also approve the attached Statement of Justification (Tab 2).
MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination Pursuant to Section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as Amended

Pursuant to section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that $10,000,000 be made available from the United States Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the Persian Gulf. Of this $10,000,000, $7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries, and $2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this determination and the obligation of funds under this authority, and to publish this determination in the Federal Register.
MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination pursuant to Section 23(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended.

Pursuant to Section 23(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that $10,000,000 be made available from the U.S. Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the Persian Gulf. Of this $10,000,000, $7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries and $2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this determination and the obligation of funds under this authority, and to publish this determination in the Federal Register. This Determination shall be published in the Federal Register.

RECVD FROM DAN LEWIN: 8/19/90 (1:05 P.M.)
TBA, PER DAN LEWIN.
MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination pursuant to Section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended.

Pursuant to Section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that $10,000,000 be made available from the U.S. Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the Persian Gulf. Of this $10,000,000, $7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries, and $2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this determination and the obligation of funds under this authority, and to publish this determination in the Federal Register.

This Determination shall be published in the Federal Register.

You are authorized and directed to publish this determination in the F.R., and to inform the appropriate committees of this determination and the obligation of funds under this authority.

RECUF FROM DAN LEWIN: 9/90 (1:05 PM)

BT WF, per Dan Levin.
Pursuant to Section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that $10,000,000 be made available from the U.S. Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the Persian Gulf. Of this $10,000,000, $7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries and $2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this Determination and the obligation of funds under this authority, and to publish this Determination in the Federal Register.
ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM: BRENT SCOWCROFT

SUBJECT: Presidential Determination to Provide Funds for Urgent Refugee Needs Due to the Persian Gulf Crisis

Purpose

To authorize a drawdown of $10 million from the Emergency Refugee and Migration Assistance Fund (the ERMA Fund) to respond to unforeseen, urgent assistance needs of refugees and displaced persons affected by the Persian Gulf crisis.

Background

The Department of State has requested (Tab C) urgent approval of an ERMA drawdown to provide contributions to emergency relief operations, primarily in Jordan and Turkey as follows:

-- $7,500,000 to the International Organization for Migration (IOM) to be used to transport displaced persons stranded in Jordan and throughout the region to their home countries

-- $2,500,000 to other international and private voluntary organizations working in the region to meet the urgent relief needs of those fleeing Iraq and Kuwait.

State, AID, and OMB concur in this proposed action.

RECOMMENDATION

That you approve the drawdown by signing the Presidential Determination at Tab A.

Attachments

Tab A Presidential Determination to Provide Funds for Urgent Refugee Needs
Tab B Justification for the Presidential Determination
Tab C State Department Memorandum

cc: Vice President
Chief of Staff
THE WHITE HOUSE
WASHINGTON

Presidential Determination
No. 

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination Pursuant to Section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as Amended

Pursuant to Section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that $10,000,000 be made available from the U.S. Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the Persian Gulf. Of this $10,000,000, $7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries and $2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this Determination and the obligation of funds under this authority, and to publish this Determination in the Federal Register.
JUSTIFICATION FOR PRESIDENTIAL DETERMINATION AUTHORIZING
THE USE OF UP TO $10,000,000 OF FUNDS FROM THE
UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

Under Section 2 (c)(1) of the Migration and Refugee
Assistance Act of 1962, as amended (the Act), 22 U.S.C. 2601
(c)(1), the President may authorize the furnishing of
assistance from the United States Emergency Refugee and
Migration Assistance Fund (the Fund) to meet "unexpected urgent
refugee and migration needs" whenever he determines it is
"important to the national interest" to do so.

The current crisis in the Gulf has created an urgent
requirement for international assistance. The number of
displaced persons and the suddenness with which they have fled
have imposed extreme pressures on the Government of Jordan and
throughout the region. A drawdown from the Fund in the amount
of $10,000,000 is required to respond to these urgent needs as
follows.

International Organization for Migration (IOM) $7,500,000

The influx of displaced persons into Jordan continues at a
rate of 10,000-15,000 daily, further encumbering current relief
efforts. The numbers of displaced persons of all nationalities
fleeing Iraq and Kuwait could exceed 500,000. Transportation
of the displaced is critical to ameliorating the emergency
situation. The International Organization for Migration is
arranging for the transport of the displaced to their home
countries. IOM repatriation efforts will concentrate on those
100,000 individuals stranded at Iraq's borders with Jordan and
Turkey, whose own countries need assistance in arranging their
transportation home, but assistance may also be provided as
necessary to displaced persons in other countries. Total cost
of this initial repatriation effort is estimated at
$47,000,000, with over half to be provided by the receiving
countries and from other sources.

Other International and Private Organization Relief Efforts
$2,500,000:

The United Nations Disaster Relief Organization (UNDRO) has
been designated to coordinate the international relief effort
in the Gulf region. International organizations participating
in the effort to provide food, shelter, medical supplies, and
health, water, and sanitation services include UNDP, UNICEF,
and WFP among the UN agencies, and the ICRC and LICROSS.
Private voluntary organizations also are involved in the relief
effort.

Preliminary appeals have been issued by the various
organizations. These funds will be used to provide U.S.
contributions in response to those appeals as required.
MEMORANDUM FOR THE PRESIDENT

FROM: Robert M. Kimmitt, Acting [R.M.K.]

SUBJECT: Presidential Determination to Provide Funds for Urgent Refugee Needs pursuant to the Migration and Refugee Assistance Act of 1962, as amended.

This memorandum recommends that you approve the drawdown of $10,000,000 from the Emergency Refugee and Migration Assistance Fund (the Fund) to respond to the unforeseen and urgent assistance needs of refugees and displaced persons affected by the crisis in the Gulf. Funding in the amount of $5,000,000 has already been provided from the Migration and Refugee Assistance Account (MRA) to respond to the most immediate needs by diverting funds intended for other purposes. There is no possibility of responding to any additional emergency needs through the MRA appropriation. The United States has also committed 25,000 metric tons of food valued at $13 million.

There is currently $24,529,000 available in the Fund, upon which you may draw to meet "unexpected urgent refugee and migration needs" whenever you determine that it is "important to the national interest" to do so. I recommend that you authorize assistance from the Fund for the unforeseen needs described below, which are explained more fully in the Presidential Statement of Justification at Tab 2.

A drawdown of $10,000,000 from the Fund would provide U.S. contributions for emergency relief efforts as follows: $7,500,000 to the International Organization for Migration (IOM) to be used to transport displaced persons stranded in Jordan and throughout the region to their home countries, and $2,500,000 to other international and private voluntary organizations working in the region to meet the urgent relief needs.

Recommendation:

That you sign the attached Presidential Determination (Tab 1), and in so doing also approve the attached Statement of Justification (Tab 2).
**NATIONAL SECURITY COUNCIL**  
**DISTRIBUTION RECORD**  
**SUBJECT:** PD 90-39 MIGRATION & REFUGEE ASSISTANCE TO PERSIAN GULF REFUGEES  
**DOCUMENT CLASSIFICATION:** UNCLASSIFIED  

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DATE, TIME, SIGN THE RECEIPT AND RETURN TO: NSC SECRETARIAT, ROOM 379 OEOB
THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

September 7, 1990

September 7, 1990

Presidential Determination
No. 90-39

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination Pursuant to Section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as Amended

Pursuant to section 2(c)(1) of the Migration and Refugee Assistance Act of 1962, as amended, 22 U.S.C. 2601(c)(1), in order to meet unexpected urgent refugee and migration needs, I hereby determine that it is important to the national interest that $10,000,000 be made available from the United States Emergency Refugee and Migration Assistance Fund (Emergency Fund) to respond to the appeals of international organizations engaged in assisting those persons displaced by the crisis in the Persian Gulf. Of this $10,000,000, $7,500,000 will be contributed to the International Organization for Migration to be used to transport those displaced persons stranded in Jordan and throughout the region to their home countries, and $2,500,000 will be contributed to other international organizations and private voluntary organizations working in the region to meet the urgent relief needs.

You are directed to inform the appropriate committees of the Congress of this determination and the obligation of funds under this authority, and to publish this determination in the Federal Register.

GEORGE BUSH

# # #
THE WHITE HOUSE
Office of the Press Secretary
(Aboard Air Force One En Route Helsinki)

For Immediate Release September 7, 1990

STATEMENT BY THE PRESS SECRETARY

The plight of innocent people turned refugees by the current situation in Iraq and especially Kuwait, caused by the Iraqi invasion and occupation of Kuwait; demands immediate and effective international response. The President has, therefore, authorized the use of $10 million from the Emergency and Migration Assistance fund for emergency assistance to the tens of thousands of people fleeing Iraq and Kuwait who are in Jordan and Turkey. This authorization brings total U.S. assistance for this humanitarian purpose to $28 million.

The $10 million approved today by the President will go for food, water and shelter and for transporting persons back to their countries of origin. Earlier U.S. help consisted of $13 million in food assistance and $5 million for tents, water, and other emergency items.

We are pleased to note that other governments are also contributing to this urgently needed relief effort. In particular, Saudi Arabia, many countries of Europe, and Japan are providing generous levels of assistance. Secretaries Baker and Brady are urging potential donor governments to provide transportation and additional humanitarian aid. We call upon governments, and especially those whose citizens are among the refugees, to make available transportation that would facilitate their rapid return home. We are also working closely with the United Nations and private voluntary organizations in the United States to ensure that the services and supplies required by the refugees are provided as quickly as is possible.

# # #
OFFICE OF THE EXECUTIVE CLERK
TRACKING SHEET FOR PRESIDENTIAL DOCUMENTS

TITLE: EMERGENCY FUNDS FOR REFUGEES IN JORDAN AND OTHER AREAS OF THE REGION DUE TO THE PERSIAN GULF CRISIS

TYPE DOCUMENT:
- PROCLAMATION
- EXECUTIVE ORDER
- MEMORANDUM
- DECISION MEMORANDUM
- DETERMINATION

OTHER: ________________________________

RECEIVED: 
(Advance: 9/7/90) 
(Received: 9/7/90) 
(Time: 1:05 a.m./p.m. (Advance))
(Time: 4:35 a.m./p.m. (Received))

SENT TO CORRESPONDENCE FOR TYPING IN FINAL:
(Advance: 9/7/90) 
(In final: /1/90) 
(Time: 1:00 a.m./p.m.)
(Time: 4:40 a.m./p.m.)

TO JAMES W. CICCONI'S OFFICE:

(For staffing: /1/90) 
(In final: 9/7/90) 
(Time: a.m./p.m. (For staffing))
(Time: 4:10 a.m./p.m. (In final))

INFO, INCLUDING STENCIL, TO PRESS OFFICE:

Date: 9/7/90 
Posted: 9/7/90 
(Time: 5:25 a.m./p.m.)

NOTIFICATIONS:

VA
(Person/time) ________________________________

DIANA 5:35p
(Person/time) ________________________________

NICK ROSTO 5:36p
(Person/time) ________________________________

(DAN LEVIN, NSC, 3854)
(Other) ________________________________

OTHER INFORMATION: ORIGINAL P.D. TO NSC/S, BRIAN MERCHANT, ON 9/7/90, AT 5:30P.M.

*P.D. TEXT NOT RELEASED - IT WAS A STATEMENT BY THE PRESS SEC.