INCOMING

DATE RECEIVED: MARCH 01, 1991

NAME OF CORRESPONDENT: THE HONORABLE GOERGE C. MCGHEE

SUBJECT: FORWARDS OUTLINE OF POLITICAL AND SECURITY ARRANGEMENTS TO BE NEGOTIATED FOLLOWING THE TERMINATION OF HOSTILITIES IN IRAQ AND KUWAIT

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DEPARTMENT OF STATE

REFERRAL NOTE:

JAN BURMEISTER

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COMMENTS: CCR; FORMER AMBASSADOR TO GERMANY

ADDITIONAL CORRESPONDENTS: MEDIA:

INDIVIDUAL CODES: ______ ______ ______

MI MAIL USER CODES: (A) ________ (B) ________ (C) ________

**ACTION CODES:**
*APPROPRIATE ACTION*  
*ANSWERED*  
*COMMENT/RECOMMENDATION*  
*NON-SPECIFIC REFERRAL*  
*DRAFT RESPONSE*  
*COMPLETED*  
*FURNISH FACT SHEET*  
*SUSPENDED*  
*INFO COPY/NO ACT NEC*  
*DIRECT REPLY W/COPY*  
*FOR-SIGNATURE*  
*INTERIM REPLY*  

**DISPOSITION**
*OUTGOING*  
*CORRESPONDENCE:*  
*TYPE RESP=INITIALS*  
*CODE=SIGNER A*  
*COMPLETED = DATE OF OUTGOING*  

REFER QUESTIONS AND ROUTING UPDATES TO CENTRAL REFERENCE (ROOM 75, OEOB) EXT-2590
KEEP THIS WORKSHEET ATTACHED TO THE ORIGINAL INCOMING LETTER AT ALL TIMES AND SEND COMPLETED RECORD TO RECORDS MANAGEMENT.
UNCLASSIFIED

DEPARTMENT OF STATE
EXECUTIVE SECRETARIAT

TRANSMITTAL FORM

S/S 9106083

Date April 10, 1991

FOR: Mr. William F. Sittmann
Executive Secretary
National Security Council Staff
The White House

REFERENCE:

To: The President

From: Mr. Gabe Phillips

Date: February 28, 1991

Subject: Congratulations on Gulf Victory by National Association of Arab Americans

WH Referral Dated: April 8, 1991
NSCS ID# (if any): 216964

The attached item was sent directly to the Department of State

ACTION TAKEN:

A draft reply is attached.

A draft reply will be forwarded.

A translation is attached.

An information copy of a direct reply is attached.

We believe no response is necessary for the reason cited below.

The Department of State has no objection to the proposed travel.

Other (see remarks).

REMARKS:

Director
Secretariat Staff

UNCLASSIFIED
Mr. George C. McGhee  
2808 "N" Street, N.W.  
Washington, DC 20007  

Dear Mr. McGhee:

Thank you for your letter regarding the Gulf crisis. I have been asked to respond on behalf of the President. I have read your letter with interest and appreciate your suggestions for political and security arrangements in the Middle East.

President Bush believes that an international commitment to construction of a "new world order" constitutes the best hope for guaranteeing peace and security in the Middle East. In his State of the Union message the President quoted Winston Churchill in describing his own vision of a "world order" in which "the principles of justice and fair play...protect the weak against the strong.'" He believes that a strong and sovereign United States must lead in constructing this a "new world order" to replace the Cold War-dominated system that has governed international relations since the end of World War II.

In countering Iraqi aggression against Kuwait, we have successfully confronted the first challenge to the "new world order." We will continue our efforts to fortify this order by promoting peaceful settlement of disputes, observance of international rules, respect for human rights and fundamental freedoms, political liberty, and market-based economic growth.

Policymakers are currently examining measures for establishing comprehensive peace and security in the Middle East. You have highlighted some of our principal concerns. We appreciate your contribution to our efforts.

Sincerely,

[Signature]

Carl Eugene Dorris  
Deputy Director  
Office of Regional Affairs  
Bureau of Near Eastern and South Asian Affairs
TO: DEPARTMENT OF STATE

ACTION REQUESTED:
DIRECT REPLY, FURNISH INFO COPY

DESCRIPTION OF INCOMING:

ID: 217050

MEDIA: LETTER, DATED FEBRUARY 26, 1991

TO: PRESIDENT BUSH

FROM: THE HONORABLE GOERGE C. MCGHEE
2808 N STREET, N.W.
WASHINGTON DC 20007

SUBJECT: FORWARDS OUTLINE OF POLITICAL AND SECURITY ARRANGEMENTS TO BE NEGOTIATED FOLLOWING THE TERMINATION OF HOSTILITIES IN IRAQ AND KUWAIT

PROMPT ACTION IS ESSENTIAL -- IF REQUIRED ACTION HAS NOT BEEN TAKEN WITHIN 9 WORKING DAYS OF RECEIPT, PLEASE TELEPHONE THE UNDERSIGNED AT 456-7486.

RETURN CORRESPONDENCE, WORKSHEET AND COPY OF RESPONSE (OR DRAFT) TO:
AGENCY LIAISON, ROOM 91, THE WHITE HOUSE, 20500

SALLY KELLEY
DIRECTOR OF AGENCY LIAISON
PRESIDENTIAL CORRESPONDENCE
The President  
The White House  
Washington, D. C.  

My dear Mr. President:

I respectfully submit the following as a rough outline of the political and security arrangements the United States might seek in the Middle East area in negotiations following the termination of hostilities in Iraq and Kuwait.

1) A Middle East Mutual Security Pact along the lines of NATO would be negotiated between all states in the area, including Turkey, Iran, Israel, and all Arab states, guaranteeing the agreed boundaries of all members. All ground forces required to make this treaty effective would, to the extent available, be furnished from within the area.

2) Under a UN umbrella a guarantee would be made by a consortium of interested outside Guarantor Powers with the strength to fulfill their commitments: The U.S., USSR, U.K., France, and possibly Italy, to back up forces of the Security Pact, essentially through air and naval support, to assure that national boundaries in the area of the pact are not violated and that the conventional military strength of individual countries in all categories is held to agreed levels, avoiding an arms race. A mechanism would also be set up by the UN to prohibit manufacture or possession of nuclear, chemical, and biological weapons, by states in the area, and to monitor threatening troop dispositions, etc. Because of its past Middle East record and preeminence as the only world power the U.S. would be expected to take the lead among the Guarantor Powers. It would, however, be exercised low key and with discretion.

3) The Arab states would create an underlying policy-making body, a new version of the Arab League which might be called the Arab Council, along the lines of that currently functioning in the Gulf area. Such a body would develop area policies for the Arabs in the Middle East Security Pact and assume other responsibilities such as representation of Arab refugees and protection and supervision of any Palestinian state created.

4) Under a UN umbrella separate border and troop removal agreements would be negotiated directly between Israel and each of
her Arab neighbors, including the ultimate disposition of the Golan Heights and Israeli forces in Lebanon. The West Bank and the Gaza Strip would be permitted, if they chose, to join Jordan or, if this is still not acceptable to Jordan, to form an independent state under the auspices of the new Arab Council, who would both support the new state and assure its good behavior. A separate agreement would be negotiated, perhaps by the Arab Council, covering the disposition of Syrian forces in Lebanon.

Faithfully yours,

George C. McGhee

GCM/klm