

THE WHITE HOUSE
WASHINGTON

February 11, 1992

NATIONAL SECURITY DIRECTIVE 65

MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE ATTORNEY GENERAL
THE SECRETARY OF ENERGY
DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET
ASSISTANT TO THE PRESIDENT FOR NATIONAL
SECURITY AFFAIRS
DIRECTOR OF CENTRAL INTELLIGENCE
CHAIRMAN, JOINT CHIEFS OF STAFF
DIRECTOR, ARMS CONTROL AND DISARMAMENT AGENCY

SUBJECT: Organizing to Manage On-site Inspections Under
the CFE Treaty (U)

This directive defines organizational structures and responsibilities to implement the on-site inspection provisions of the Treaty on Conventional Armed Forces in Europe (CFE) and the policy structure for providing guidance on matters involving on-site inspections. This directive complements National Security Directive 41, which expanded the mission of the On-site Inspection Agency (OSIA). (S)

Planning to implement this directive should begin immediately so that the United States is fully prepared to conduct appropriate monitoring of the CFE activities of successor states to the former Soviet Union and East European CFE participants as soon as the Treaty enters into force. (S)

Background (U)

On-site inspections carried out under the CFE Treaty will make an important contribution to U.S. verification. Unlike existing bilateral arms control agreements between the United States and the former Soviet Union, however, the CFE Treaty will involve inspections by our NATO Allies which, collectively, will greatly exceed the number conducted by the United States alone. It is imperative, therefore, that we organize not only to take maximum advantage of U.S. inspection rights but also to ensure, to the

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by R. Soubers, National Security Council
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representatives to the NATO Verification Coordinating Committee. (S)

OSIA will be responsible for all escort activities related to non-U.S. inspections of U.S. facilities under the CFE Treaty, with support from U.S. military and diplomatic organizations in Europe. OSIA will designate the senior U.S. representative responsible for the U.S. escorts, for all dealings with non-U.S. inspection teams, and with escorts from the European countries where U.S. CFE-related facilities are located. The OSIA escort team leader will be informed of all security and counter-intelligence information which affects the escort mission. (S)

DCI Responsibilities (S)

The Director of Central Intelligence (DCI), through his Treaty Monitoring Center, will develop for PCC approval a comprehensive monitoring strategy and plan designed to accomplish CFE verification objectives. The DCI will be responsible for preparing all-source monitoring reports and integrating the results of on-site inspections with all-source intelligence and the information provided by other Treaty signatories. For this purpose, the DCI will receive guidance from the Arms Control PCC to formulate tasking for collection and analysis by the Intelligence Community. The DCI will coordinate the targeting requirements for all-source collection to monitor the CFE Treaty

[REDACTED] (S)

The DCI shall be responsible for recommending U.S. inspection

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In this connection, an annual inspection plan will be developed and approved by the Arms Control PCC. Appropriate elements of this plan will be coordinated with allies through the Department of State. However, on-site inspections will not be the only source of information essential for verification of the CFE Treaty. Data from on-site inspections should be integrated with information from other sources to ensure complete and accurate monitoring reports. Such data and integrated reports will provide a basis for policy decisions on compliance by Treaty parties with the CFE Treaty provisions. (S)

[REDACTED]

The ultimate customer for the on-site inspection data and for other all-source intelligence and analysis is the Arms Control PCC. The DCI will ensure that, consistent with his responsibility to protect intelligence sources and methods, on-site inspection data and other all-source intelligence and information are analyzed and integrated, and that both data and analysis are disseminated promptly to all PCC members. (S)

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The United States will conduct only a portion of the inspections allotted to NATO under the CFE Treaty. In order to enhance the overall effectiveness of the NATO inspection effort the DCI will seek to provide appropriate U.S. intelligence support to the on-site inspection activities of our NATO Allies and arrange for the exchange of intelligence information acquired during U.S. and Allied inspections. (S)

A U.S. goal is to expand our participation in CFE inspections through the shared use of the limited number of inspections available to NATO. The DCI and the Department of State will arrange and coordinate as appropriate with OSIA any bilateral exchanges of CFE inspectors with other nations. (S)

C. B.

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